



COUNTERING TERRORISM AND VIOLENT EXTREMISM

TOWARDS A HUMAN-RIGHTS
COORDINATED APPROACH

HELP REGIONAL CONFERENCE

TUNIS, 22 – 23 JUNE 2022

مكافحة الإرهاب والتطرف العنيف

نحو نهج منسّق لحقوق الإنسان

مؤتمر هالب الإقليمي

22 - 23 جوان 2022, تونس

For Online Participants

Link: <https://us02web.zoom.us/j/84669651435?pwd=ZE1wVkkvVXVjZTJZQ3o5UUVV0cDFmdz09>

Meeting ID: 846 6965 1435

Secret Code: 1234

Tunisian Time is used in the agenda (GMT+1)

INTRODUCTION

The threat of terrorism and the means to fight it efficiently with full respect of the rule of law and human rights is the concern of policy makers, law enforcement agencies and population at large. Operations conducted by many states within the framework of the so-called “war on terrorism” in recent years “have shown that a wide range of human rights are affected by counter terrorism measures, notably the right to life, the prohibition on torture or inhuman or degrading treatment, the right to liberty and security, the right to a fair trial, and respect for private and family life”.¹

Counter terrorism and radicalisation measures should respect, promote and ensure the protection of human rights. As stated by the United Nations Human Rights Council in its resolution 31/30 “the objectives of countering terrorism and of the protection and promotion of human rights are not conflicting but complementary and mutually reinforcing”.² Policies which are compliant to human rights standards uphold the values that terrorist groups endeavour to destroy, weaken support for radicalism among potential advocates, and reinforce public confidence in the rule of law.

The impact of terrorism and of counter terrorism measures on children is heightened due to their age and vulnerability. Children have been subjected to indoctrination and have witnessed and experienced, within terrorist groups, extreme violence with important risks of lasting physical and mental harm.

¹ Counter terrorism and human rights protection, Council of Europe Commissioner for Human Rights, <https://www.coe.int/en/web/commissioner/-/national-human-rights-structures-protecting-human-rights-while-countering-terrorism?inheritRedirect=true&redirect=%2Fen%2Fweb%2Fcommissioner%2Fthematic-work%2Fcounter-terrorism>

² Resolution adopted by the Human Rights Council on 24 March 2016. 31/30. Effects of terrorism on the enjoyment of all human rights, <https://www.right-docs.org/doc/a-hrc-res-31-30/>



Regardless their role in these groups or whether they were the ones recruited or it was their parents who were involved, every child up to the age of 18, should be entitled to all her/his rights established in international law and the principle of the best interest of the child must be a primary consideration in all action related to them³.

In this context and in the scope of supporting regional dynamics around the prevention and the countering of radicalisation, violent extremism and terrorism, the Council of Europe organises a Regional Conference on Countering Terrorism and Violent Extremism: Towards a Human rights Coordinated approach within the framework of the European-Union and the Council of Europe joint programs, the *Regional Support to Reinforce Human rights, Rule of Law and Democracy in the Southern Mediterranean Program* (South Programme IV) and the *Support to Independent Bodies in Tunisia Project* (PAII-T).

HELP REGIONAL CONFERENCE

PARTNERS

The event is organised jointly with the National Commission on Counterterrorism in Tunisia, the Higher Authority for Audio-visual Communication and No Peace without Justice.

PARTICIPANTS

South of the Mediterranean (SM) Countries (in alphabetical order): Algeria, Egypt, Jordan, Lebanon, Libya, Morocco, Tunisia

National Bodies: National authorities on counter terrorism and violent extremism, Office of the General Prosecutor, National authorities on children's protection, General directions of child friendly justice, General directions of prisons and rehabilitation, National preventive mechanisms, National media regulators, Social affairs, Civil society.

EXPERTISE

SM Countries: Algeria, Egypt, Jordan, Lebanon, Libya, Morocco, Tunisia.

Council of Europe's Structures: European Court of Human Rights (ECtHR); Council of Europe Committee on Counterterrorism (CDCT); European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT).

Other International and Regional Organisations: Office of United Nations High Commissioner for Human Rights (OHCHR) and the Mandate of the Special Rapporteur on the Promotion and Protection of Human Rights and Fundamental Freedoms while Countering Terrorism; United Nations International Children's Emergency Fund (UNICEF); Middle East and North Africa Financial Action Task Force (MENAFATF); Organization for Security and Co-operation in Europe (OSCE).

WORKING LANGAUGES: Arabic / English/ French

OBJECTIVES AND CONTENTS OF THE CONFERENCE

The Conference has two objectives. The first is to establish the basis for a HELP⁴ regional training on repatriation, reintegration and rehabilitation of children in their countries. The second is to present two HELP contextualised courses on Counterterrorism and Violent Extremism, i.e Radicalisation Prevention and Combatting Hate Speech in the Audio-Visual Sector.

³ *Bringing Children Home: A children's rights approach to returning from ISIL*, <https://reliefweb.int/report/syrian-arab-republic/bringing-children-home-childrens-rights-approach-returning-isil>

⁴ See information on Human Rights Education for Legal Professionals Program (HELP) below

1/ Establishing a HELP Regional training on repatriation, reintegration and rehabilitation of children in their countries

Repatriation, reintegration and rehabilitation of children are among the challenges that many countries are facing. Due to the importance of reinforcing a regional and international cooperation on the matter, a regional training including South Mediterranean countries will be developed and conducted during 2022-2025 as part of the regional activities of the Council of Europe. The training will mainly include legal, prison and probation, child protection and social professionals.

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Within this framework, the first day of the Conference aims at constituting a basis for this regional training with the expertise and practices presented. The first introductory part will focus on links between transnational crime and terrorism, transnational crime as a way of financing of terrorism, and trafficking in human beings, especially of women and children, as one of the offences committed by terrorist groups on victims. This introduction paves the way for presenting the protection approach in dealing with children linked to terrorism, especially in their repatriation, reintegration and rehabilitation.

2/ Presentation of HELP contextualised courses on Radicalisation Prevention and on Combatting Hate Speech in the Audio-visual Sector

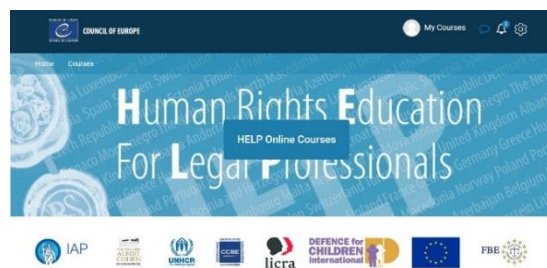
The second day will present the HELP Programme, its network, courses and methodology, The aim is to support primarily legal professionals to apply the international, European and national **human rights standards** in practice. HELP can also be used as a regional tool for trainings. The presentation will also cover how contextualised courses on Radicalisation Prevention and Combatting Hate Speech in the Audio-visual are developed and conducted. Because of the importance of the human rights approach in preventing and countering radicalisation, violent extremism and terrorism there will be presentations on the norms of the European Court of Human rights (ECtHR) and of the European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) on the issues.

A. Introduction to HELP Program

Human Rights Education for Legal Professionals (HELP) is the Council of Europe training programme that aims at enhancing the capacities of legal professionals and other multisectoral professionals on human rights subjects and on the promotion and protection of human rights in their daily work.

HELP program has two components:

- **The training component** that is hosted by HELP e-learning platform. The access to the courses is free and open to anyone creating an account on the platform <https://help.elearning.ext.coe.int/>.



It includes online free trainings on human rights issues developed by top Council of Europe experts in different subject matters like Radicalisation Prevention, Combatting Hate Speech and Hate Crime, Combatting Trafficking in Human Beings, International Cooperation in Criminal Matters, Child Friendly Justice, Cybercrime, Combatting Violence against Women, Prevention of Torture and Ill Treatment,

Data Protection, etc. Since 2015, they also cover the EU legal framework and relevant case-law of both the European Court of Human Rights and the Court of Justice of the European Union.

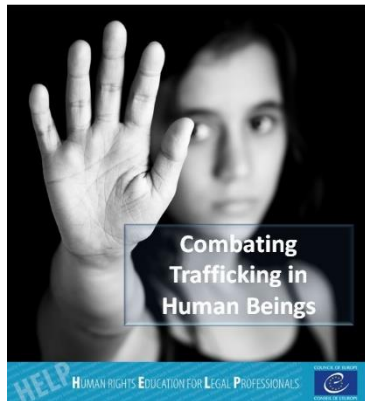
- **The networking component** through HELP Network, is the only European peer-to-peer Human Rights Training Network. It is composed of representatives of National Training Institutions for Judges and Prosecutors (NTIs) and Bar associations (BAs) and also of other multisectoral institutions like National authorities working on different human rights subjects like countering terrorism, combatting trafficking in human beings, prevention of torture, etc



HELP Network during HELP Network Conference in 2019

HELP Training Methodology: A HELP training is composed of:

- a **General Course** on international and European standards and best practices, in a specific human rights theme, that is open to public in a self-learning mode, and
- a **Contextualised Version of the Course** on national institutional and legislative framework with practitioners' best practices that is open to a specific group of professionals who are trained by a certified national tutor⁵



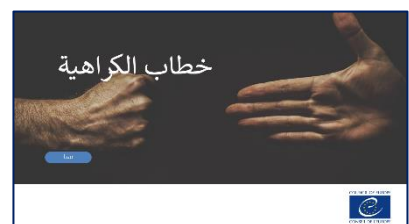
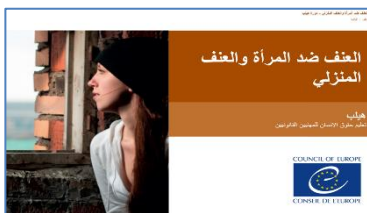
HELP General Course on Combatting Trafficking in human beings



HELP Contextualised Course on Combatting Trafficking in Persons in Tunisia

How contextualisation is conducted:

The **General course** is first developed in English and then translated into the language of the country that is going to contextualise it.



⁵ Certified national tutors are legal or multisectoral practitioners who are trained to HELP methodology to contextualise, and tutor HELP national courses.

A group of national professionals, who would become HELP certified tutors, are trained to HELP e-learning methodology to be able to contextualise and tutor the course.



HELP ToT in Strasbourg (2019)



HELP ToT in Morocco (2021)



HELP ToT in Tunisia (2022)

These groups of certified tutors conduct contextualisation meetings (generally 2 months). The group in charge of the contextualisation is generally composed of professionals from different sectors to guarantee a comprehensive approach to the adapted course.



Contextualisation Group (2019)
Moroccan Course on Combating Violence against Women



Contextualisation Group (2022)
Tunisian course on Radicalisation Prevention

After the contextualisation is finalised, the course is launched and tutored to a group of practitioners during 3 to 4 months of e-learning.



Cross-border launch of Tunisian and Moroccan courses on Combatting Trafficking in Human Beings (Tunis, February 2020)



Cross-border launch of Moroccan and Tunisian courses on combatting violence against women (Rabat, November 2019)

B. HELP General courses on Radicalisation Prevention and Combatting Hate Crime and Hate Speech

HELP Course on Radicalisation Prevention

Objectives of the Course:

- General objective: to improve the criminal justice response in the EU to prevent radicalisation leading to terrorism and violent extremism.
- Specific objective: to increase capacities and mutual trust of primarily justice practitioners dealing with radicalisation prevention (RP) through training, inter-agency and cross-border cooperation.

Modules :

HELP Course on Combatting Hate Crime and Hate Speech

Objectives of the Course:

The course aims to assist professionals in understanding hate crime and hate speech and on how to deal with them in their daily work.

Modules :

AGENDA

WEDNESDAY- 22 JUNE 2022 – KASBAH MUNICIPALITY

TERRORISM AND TRANSNATIONAL ORGANISED CRIME AND REPATRIATION, REHABILITATION AND REINTEGRATION OF CHILDREN IN THEIR COUNTRIES

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08:30 - 09:00

Registration

09:00 - 09:30

OPENING SESSION

Ms Pilar MORALES, Coordinator of the Neighbourhood Policy with the South of the Mediterranean, Head of the Office of the Council of Europe in Tunis

Mr Francisco ACOSTA SOTO, Deputy Head of Mission, Delegation of the European Union in Tunisia

09:30 - 09:45

Video Message from Ms. Fionnuala D. Ní Aoláin, United Nations Special Rapporteur on Counterterrorism and Human Rights

09:45 - 10:15

Coffee Break, Press Point and Family Photo (All participants)

10:15 – 13:15

SESSION I. TERRORISM AND TRANSNATIONAL ORGANISED CRIME

Chair of the Session: **Mr. Mehdi REMILI**, Head of Unit, Capacity Building and Cooperation Projects, Southern Mediterranean Region, Council of Europe

10:15 - 11:20

Links between Terrorism and Transnational Organised Crime

10:15 - 10:45

- **Guidelines of the CDCT on the Links between Terrorism and Transnational Organised Crime**

Ms Päivi KAIRAMO, Chair of the Council of Europe Committee on Counterterrorism (CDCT) - *Online*

10:45 - 11:10

- **Transnational Organized Crime and the Financing of Terrorism: Between Threat Challenges and Prevention through Regional Cooperation**

Ms Sara SANDID, Technical Assistance and Typologies Senior Officer, Middle East and North Africa Financial Action Task Force (MENAFATF)

11:10 - 11:30

Exploitation of Children and Women in Terrorism: Intersections between Terrorism and Trafficking in Human Beings

Ms Tarana BAGHIROVA, Associate Country Visit Officer, Office of the Special Representative and Co-ordinator for Combating Trafficking in Human Beings, Organization for Security and Co-operation in Europe (OSCE) – *Online*

11:30 - 12:15

11:30 - 11:50

Child-Centred Approach in Counterterrorism

- **Protection of Children within the Mandate of the Special Rapporteur on Counterterrorism and Human Rights**

Ms Michelle ERAZO MARTINEZ, Human Rights Officer, Mandate of the Special Rapporteur on the promotion and protection of human rights and fundamental freedoms while countering terrorism

11:50 - 12:15

- **Child-Centred Approach in Counterterrorism**

Ms Teona ASLANISHVILI, Child Protection Specialist at MENA Regional Office, United Nations International Children's Emergency Fund (UNICEF) - *Online*

12:15 - 13:15

Discussion

13:15 - 14:30

Lunch Break

14:30 - 17:00

SESSION II. REPATRIATION, REHABILITATION AND REINTEGRATION OF CHILDREN IN THEIR COUNTRIES

Chair of the Session: Ms Samar KHAMIS, Deputy Representative, Office of United Nations High Commissioner for Human Rights in Tunisia

14:30 - 14:50

Challenges, National Responses and International Cooperation

- **Examples from The Council of Europe's Member States**

Mr Jamie BROWN, Administrator, Criminal Law and Counterterrorism, Council of Europe - *Online*

14:50 - 16:30

- **Examples from the South Mediterranean Region⁶**
(15 minutes each country)

Algeria

Representative

Egypt

H.E Ms Moushira KHATTAB, Ambassador, President of the National Council of Human Rights

Jordan

Dr Oumama AL SAIDI, Juvenile Judge, Amman Criminal Court

Lebanon

Ms Rima AKOUM, Juvenile Judge, Ministry of Justice

Libya

Mr Mahmoud SHERIF, President, Higher Committee for Children

Morocco

Ms Achraf EL MALKI, Magistrate, Head of the Extraditions Unit, Official Denunciations and Arrest Warrants

Tunisia

Mr Mehyaar HAMADI, General Delegate for the Protection of Children

16:30 - 17:00

Discussion and recommendations on establishing international cooperation on repatriation, reintegration and rehabilitation of children in their countries

⁶ The order of the countries is alphabetical

THURSDAY – 23 JUNE 2022 – KASBAH MUNICIPALITY

08:30 - 09:00	<i>Registration</i>
09:00 - 12:45	<p>SESSION 1: TOWARDS A HUMAN RIGHTS APPROACH IN COMBATTING RADICALISATION, VIOLENT EXTREMISM AND TERRORISM</p> <hr/> <p><u>Chair of the Session:</u> Mr Fathi JARRAY, President, National Authority on the Prevention of Torture (Tunisia)</p>
09:00 - 10:00	Human Rights Education for Legal Professionals Programme (HELP) – A tool for International Cooperation and Training on Human Rights Issues
09:00 - 09:40	<p>- Presentation of HELP Program and Platform</p> <p>Ms Eva PASTRANA, Head of Justice and Human Rights Training Division, Council of Europe</p>
09:40 - 10:00	<p>- Establishing Regional Cooperation in the South Mediterranean on Combatting Terrorism through HELP Program</p> <p>Ms Imene KHALIFA COLOVIC, Program Manager, Office of the Council of Europe in Tunisia</p>
10:00 - 10:30	Discussion
10:30 - 10:45	Coffee Break
10:45 – 11:15	<p>Countering Terrorism and Violent Extremism within a Human Rights Approach: Principles of the European Court of Human Rights (ECtHR)</p> <p>Ms Carmen MORTE, Head of Office, Council of Europe in Morocco, Former Legal Advisor at the ECtHR</p>
11:15 – 11:45	<p>Persons Deprived of Liberty on Affairs of Terrorism and Violent Extremism - European Committee for the Prevention of Torture and Inhuman or Degrading Treatment or Punishment (CPT) Standards on Human Rights Protection and on Radicalisation Prevention in Places of Deprivation of Liberty</p> <p>Mr Nico HIRSCH, CPT Member elected in respect of Luxembourg, Former Deputy Director General of the Grand Ducal Police</p>
11:45 – 12:45	Discussion
12:45 - 14:00	Lunch Break

14:00 - 16:30

**SESSION 2: LAUNCHING OF THE TUNISIAN HELP COURSES ON
RADICALISATION PREVENTION AND COMBATTING HATE SPEECH**

Chair of the Session: **Mr Frej FENNICHE**, HELP Tutor, MENA Director of No Peace without Justice

14:00 - 14:30

**Presentation of HELP General Courses on Radicalisation Prevention and
Combatting Hate Speech**

Dr. Ahmed BANASR, HELP Tutor, Member of the National Authority on Action against Trafficking in Persons (Tunisia)

14:30 - 15:30

**HELP Contextualised Courses on Radicalisation Prevention (20 minutes per
speaker)**

- **Presentation of contextualisations in Tunisia and Morocco**

Tunisia: **Ms Neila FEKI**, HELP Tutor, Vice-President of the National Commission on Counterterrorism

Morocco: **Mr Samir EL GHALMI**, HELP Tutor, Magistrate, Head of the Department of National Cooperation, Higher Institute of the Magistrature

- **Impact of HELP training on Prison and Probation Services**

Spain: **Mr Carlos FERNÁNDEZ**, Penitentiary Institution - *Online* (tbc)

15 :30 - 16 :00

Discussion

16:00 - 16:20

**Presentation of HELP Tunisian Course on Combatting Hate Speech in the
Audio-visual Sector**

Mr Nouri LAJMI, HELP Tutor, President of the Higher Authority for Audio-visual Communication (Tunisia)

16:20 - 17:00

**Presentation of the participants of the course on Combatting Hate speech and
discussion**

17:00 - 17 :30

CONCLUSIONS AND CLOSING OF THE CONFERENCE

Ms Eva PASTRANA, Head of Justice and Human Rights Training Division, Council of Europe